1980

The Institute for Public Policy and Administration

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The Institute for Public Policy and Administration was created to provide an organizational base for better utilizing the resources of Governors State University in working with citizens and their elected or appointed officials for the improvement of public policy and administration in our region. Its purpose is to offer research, service, and training in cooperation with those who serve the public.

The Institute is funded by grants, contracts, and contributions. While federal and state agencies have provided for our early development, most applied research, service, and training are offered on a contractual basis or are supported by project grants. The Institute also receives significant individual and corporate financial support from contributions through the GSU Foundation.
The Institute for Public Policy and Administration works with local and regional public officials through a variety of means. In 1980, the Institute will formalize several permanent services in order to most effectively and efficiently meet continuing area needs. These permanent services will include:

**Survey Research Unit** — to assist local governments and public agencies upon their request, with needs assessments, policy impact studies, and related tasks — on a contractual basis.

**Research Report Series** — to promote, support, and distribute faculty, student and practitioner studies of public policy and administration issues facing the region.

**Newsletter** — to keep those interested in public service in our area aware of activities and programs, including those of the Institute and the University.

In addition, an important goal of the Institute is to retain sufficient flexibility to adjust to changing issue priorities through our responsive services. Among this year’s responsive service projects are:

**Personnel Administration Assistance** — the Institute is working with the South Suburban Mayors’ and Managers’ Association on a capacity building program to help interested municipalities improve their personnel systems.

**Elected Officials Assistance** — in recognition of the vital role elected area officials play in administration and policy making, the Institute is devoting the coming year to investigating the most useful ways to be of service to the county, township, municipal and special district officers who govern our region.
In the year prior to the Institute's formal establishment by the Illinois Board of Higher Education in September, 1979, University personnel studied successful similar programs across the country, and developed and presented a number of experimental projects at GSU. All these activities have been planned, implemented, and evaluated in close cooperation with elected officials, professional government administrators, and community representatives. These projects have served to establish a working relationship between the University and the region and to improve public policy and administration in South Cook, Will and Kankakee Counties and contiguous areas. Past programs have included:

**Special interest seminars:** “Making Government Work,” featuring Congressmen Ed Derwinski, George O’Brien and Marty Russo; “Tax Revolt ’78,” highlighting the pros and cons of special tax reform proposals.

**Full-length courses open to the community:** U.S. and Illinois Elections and Politics of the Illinois State Legislature, featuring three of the four living former governors of Illinois — William Stratton, Dan Walker, and Samuel Shapiro; and also W. Robert Blair, Peg Blaser, Roland Burris, Richard Ciccone, Aldo De Angelis, Victor De Grazia, Neal Hartigan, Al Manning, Tom Ohler, Dave O’Neal, Don Rose, George Sangmeister, and Gerald Shea.

**Four half-day seminars:** “Humanities and Public Issues in the South Suburbs,” dealing with “Neighborhood Revitalization through Historic Preservation,” “Equitable Health Care in Diverse Communities,” “Growing Up Suburban,” and “Responsibilities of Public Affairs Reporting.” Speakers were highly acclaimed experts in their representative fields; the proceedings were taped and transcribed and are being edited for future publication.

**Three full-length courses on housing, transportation, and economic development in the South Suburban area.** Titled “Administering Social Equity in the Suburbs,” they featured noted community practitioners as guest speakers. Reports and bibliographies on each subject are being prepared for distribution.

**Research reports on area public issues,** including historic preservation, small police forces, special districts, rental housing, major issues as seen by suburban elected officials, and voting trends in Illinois and the Chicago metropolitan area.

“**Law Day,**” a day-long seminar for law enforcement practitioners and educators, including Sheriff Richard Elrod of Cook County, addressing the “Future of Police Education.”

“**Reviving Old Places,**” a slide presentation, previewed in a special program at the University, was attended by the press, community leaders, and members of the University community, and subsequently shown in the region.
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The Institute is associated with the Division of Public Administration, which offers bachelor's and master's degrees in public service with specializations in public management, local government, criminal justice, and government and politics.

The Institute supports these academic degree programs in a number of ways. First, it assists in the recruitment of outstanding government practitioners to serve as community professors and brings leading public officials to the University to contribute their expertise to workshops, seminars, and regular courses. On these occasions, the public is especially welcome to attend and participate.

All students derive general benefit from a more practical and relevant education as a result of Institute activities. Further, a number of students benefit directly from fellowships, assistantships, and internships developed through the Institute.

The Institute has been able to involve a number of professors in its applied research and service activities and has also contributed to faculty development by its support for their participation in on-campus seminars and off-campus professional conferences. Professors from the Division of Public Administration and from related programs in the University such as planning, urban studies, human justice, and environmental management may participate in Institute projects. These outstanding faculty are the chief resource for all the research, service, and training carried out by the Institute for Public Policy and Administration.
Many of our students pursue their degrees part-time while working in government or public affairs. In addition, the Division of Public Administration attempts to offer financial aid to particularly promising students so that they may earn their degrees on a full-time basis.

Seven area residents have received fellowships and graduate assistantships to pursue their master’s degrees in the Public Administration Program at GSU during 1979 and 1980. Each will be participating in an accelerated twelve-month program of coursework, internships, and a master’s thesis to prepare for a career in local government.

Kathy Cardona, holds an M.A. from GSU. She has been employed as executive director of the Park Forest South Community Information Center, and coordinator of the Community Action Advocacy Suburban Housing Center.

Peggy Glassford has been a village trustee in Park Forest since 1977 and previously served as president of the League of Women Voters of Park Forest - Park Forest South. Ms. Glassford received her B.A. from the University of Michigan.

Barbara Haack has been active as an elected officer and committee chairman of the Brookwood Point Homeowners Association. Ms. Haack has a B.A. from Illinois State University.

Elaine Malone completed her B.A. at GSU. She has worked in the University’s computer center and has been active in volunteer and community service organizations.

Janet Muchnik served as president of District 163 Board of Education from 1975 through 1978 and has been active in public affairs. Ms. Muchnik is a graduate of the University of Maryland.

David Strauss is on leave from his position as regional resource coordinator of the Illinois Department of Children and Family Services to complete his M.A. Mr. Strauss has been with DCFS since 1974.

Gayle Walton has been an administrative assistant in the Cook County State’s Attorney’s Office and a legal assistant in a Chicago law firm. She has a B.A. from Western Illinois University.
The seven full-time faculty of the Division of Public Administration all possess the doctorate and bring a variety of educational and professional experience to the University. The research interests of the faculty cover a wide range of topics in public policy and administration: personnel administration, historic preservation, local government, economic development, service delivery systems, policy analysis, law enforcement, and criminal justice.

In addition to their academic work, a number of faculty are involved in local government service as elected or appointed officials. Others have past or current government experience including various fellowships and sabbaticals for service and employment in the public sector.

Michael Cohen has been teaching public policy analysis, management, and administration as well as courses in public personnel administration since he arrived at GSU in 1972. He formerly taught at the University of Georgia and the State University of New York in Binghamton. His extensive research and publications cover organizational mobility and effectiveness, lawyers in politics, and public personnel systems; his articles appear in Journal of Politics, People in Public Service, and Public Administration Review among others. Recently his interest has turned to historic preservation, producing a number of articles and a slide presentation on preservation possibilities in the south suburbs titled “Reviving Old Places.” Mr. Cohen has been a member of the Grievance Hearing Panel, State of Illinois Department of Personnel, since 1974. He holds a Ph.D. from Cornell University and an M.P.A. and B.A. from Wayne State.

Peter W. Colby is the director of the Institute for Public Policy and Administration and chairman of the Division of Public Administration at GSU. Mr. Colby has a Ph.D. emphasizing public administration and policy from Brandeis University and a B.A. in political science from Kalamazoo College. In addition to his present professional responsibilities, he has served as director for eight grant-funded applied research and service projects and taught courses and seminars in government, public policy, and public management. He has presented papers on state and local government and politics at national and university conferences for public administrators, and his numerous research reports appear in Illinois Issues, State and Local Government Review, and other publications. His current research focuses on the impact of organizational arrangements on policy outcomes. A resident of Glenwood, he served on that library board for two years. He is currently a member of the Village Board of Trustees and the Human Relations Commission, and is chairman of the Transportation Committee. His professional service includes board positions with the Illinois Social Science Association and the Consortium for the Teaching of State and Local Government.
Lowell Culver developed the initial Public Service Program at Governors State University, serving first as director of academic development and, after September 1971, as university professor. For seven years prior his was associate professor and director of the Urban Affairs Program at Pacific Lutheran University. He earned a Ph.D. at the University of Southern California, an M.A. at UCLA, and a B.A. at San Diego State University, all in political science. In Washington State he chaired the Government Modernization Committee of the Governors Advisory Council on Urban Affairs, directed four community service projects under the Higher Education Act of 1965, and served as secretary-treasurer of the Pacific Northwest Political Science Association for three years. His articles have appeared in the Chicago Tribune, The Futurist, Western Political Quarterly, and Urban Affairs Papers. They have dealt with such problems as inflation, resource scarcity, urban crime and the future of America’s central cities. Mr. Culver has taught more than 25 different courses covering every aspect and level of public administration, from local government to economic development policy. His public service reflects the same diversity; he worked with the Model Cities and War on Poverty programs, served as overall director for the 1977 South Cook County World Affairs Conference, has organized conferences on such topics as the criminal justice system and equal employment opportunity, and was an Urban Program specialist for a year with the U.S. Economic Development Administration under the NASPAA Faculty Fellows Program.

Robert B. Donaldson is a university professor of public administration and coordinator of cooperative education in the College of Business and Public Administration. He came to Governors State in 1977 after earning an Ed.D. in educational leadership at Western Michigan University. He holds certifications in guidance and counseling from GSU and in supervision and administration of public schools from National College of Education. He has an M.Ph.P.A. (master of philosophy in public administration), a B.S. in business education and an M.P.A. from Florida A & M University. He received a business management certificate from the American Management Association’s Management Institute in Saranac Lake, New York. Mr. Donaldson has teaching and counseling experience in public school systems and has been employed in the private sector. He has been a consultant to the Region V Office of Education under HEW since 1973, Office of Personnel Management and Harvey School District #152.

Paul Michael Green became a university professor at GSU in 1973 after teaching for five years at Chicago Loop College and the Chicago Police Academy. He received his M.A. and Ph.D. in urban studies from the University of Chicago; his B.A. is in history and political science from the University of Illinois. A specialist in all aspects of law enforcement, he also teaches courses in urbanization, government, and politics. His research reports and articles on the criminal justice system appear in Illinois Police Officer and Journal of the Illinois Police Association; his writing on elections and voting trends appears in Illinois Issues. Mr. Green is the elected supervisor of Monee Township, where he founded and was named the first president of the Chamber of Commerce; he also serves as secretary for the Park Forest South Police Pension Board, as a board member of the South Suburban Housing Center, and advisor to the College of Lake County Criminal Justice Program.
Ndina Kofele-Kale, citizen of Cameroon, studied at the Inner Temple Inns of Court in London, then received his B.A. in international relations/Western Europe from Beloit College. He went on to Northwestern University to earn an M.A. in international politics, a graduate certificate in African studies, and a Ph.D. in comparative politics and African studies. He is the recipient of numerous academic honors and awards including fellowships from Ford Foundation, Woodrow Wilson American Philosophical Society, and American Political Science Association. His research interests and experience lie in international management and politics, political economy, methodology, and foreign policy; he is presently administering a U.S. Office of Education grant to develop an interdisciplinary international studies concentration at GSU, where he has taught since 1974. Among his major publications are Comparative Political Culture and Socialization and An African Experiment in Nation-Building: The Bilingual Cameroon Republic as well as articles and book reviews in leading scholarly journals in the U.S. and abroad.

Carl Stover is the Division’s specialist in teaching, advising, and research in theories and practices of American law and government. In addition to general public administration, he teaches courses in Constitutional law, the Supreme Court (judicial behavior), criminal procedure, and crime control. After studying naval science and engineering at the United States Naval Academy, he went on to Stanford University where he received a B.A. in political science. He remained at Stanford to do postgraduate work in economics, then entered the University of Minnesota to earn an M.A. and Ph.D. in public law, public policy, and political theory. His research experience in criminal justice includes direct observation of both policemen and prosecutors at work, and computerized statistical analysis of the plea bargaining process. Mr. Stover has written a number of major research papers and served as a panelist and presenter at several conferences on the criminal justice system and education for public service. He is a member of the Park Forest Human Relations Commission.
The Division of Public Administration is fortunate to enjoy the services of a number of prominent persons engaged in public service in the region who come to the University as community professors. Community professors are full-time practicing professionals who serve as adjunct faculty in the program and teach courses in their areas of expertise. They enhance the academic program in a variety of ways, helping to provide better integration of theory and practice, more relevance, and a more practical education.

Robert Lee Andrews has been village administrator of Robbins since 1976. He holds a bachelor's degree in architecture from the University of Illinois and a master's in urban planning from Princeton. Recipient of a number of academic honors and awards, he is currently active in architectural, planning, and minority organizations.

Ernestine Berry is personnel director of the Village of Robbins. Before taking that position in 1977, she served as L.P.W. project coordinator for that village, a CEDA program coordinator, and a teacher at the elementary, high school, and college levels. She holds a B.A. from the University of Illinois in English and speech and an M.A. from Governors State in cultural/ethnic studies. She is extremely active in community services and organizations ranging from management to recreation.

James Brodie, director of public safety at Oak Forest Hospital, holds an M.P.A. from Illinois Institute of Technology in political science and public administration, and a certificate for professional study in police science from the University of Illinois. He worked as an investigator for Cook County and the Chicago Police Department, and has been an instructor at Thornton Community College, Joliet Junior College, and City Colleges of Chicago. He has received awards for developing hospital security systems and authored a chapter in Designer's Guide for Security on planning protective measures in new health care facilities.
Peter Ewell, director of the Title III Grant in the Office of Institutional Research and Planning at GSU, holds a Ph.D. from Yale University and a B.A. from Haverford College in Pennsylvania. He has taught political science courses at both of these institutions and at the University of Chicago, where he served as assistant director of the Public Affairs Program. He has served as consultant to Arts Councils in Connecticut and Illinois as well as the University of Wisconsin Department of Extension Arts; his publications and papers deal with the arts, especially as they exist in small communities.

Nancy Grimmer, assistant to the village manager of Hazel Crest, was community development coordinator of the Village for two years before assuming her present post. She holds a B.A. in geography and urban planning from the University of Chicago and a master's in public administration from the same school. She is a member of the Illinois Association of Municipal Management Assistants.

Van Henderson is a branch chief, supervising equal opportunity specialists for elementary and secondary education in Chicago. He has a B.A. from St. Augustine's College in North Carolina and an M.A. from Roosevelt. His extensive work experience in the public sector includes the Civil Rights Office of HEW and consultation for small colleges on Civil Rights Compliance and Recruiting.

James Francis Keane is a member of the Illinois House of Representatives from the 28th District. He has a doctorate from Nova and a master's from Roosevelt in public administration, an M.A. in history and political science from Chicago Teachers College, and a B.S. in psychology from Loyola. Before serving as assistant to the president of the Illinois Senate from 1975-1978, he taught political science and was director of institutional research at Chicago State University.

Ronald Nagel has been a history teacher at Thornwood High School in South Holland since 1968 and is a practicing attorney in the same town. In addition to his J.D. degree from John Marshall Law School, he has an M.A. in U.S. history and a B.A. in social studies from Purdue. His community services include the school board, Girl Scouts, and Little League, and he holds membership in a variety of educational and legal organizations.

William Nolan, who has been chief of the Homewood Police Department since 1975, was formerly director of inspections for the New Orleans Police Department. He holds a B.A. in Criminology from Loyola University in New Orleans and serves as president of the South Suburban Association of Chiefs of Police. Active in numerous police associations, he is also president of the Homewood-Flossmoor Kiwanis Club.

James Sherman, executive assistant to 3rd District Congressman Marty Russo, holds a B.S. in history and political science from Loyola University and an M.A. in administration from Xavier College with other graduate work in history. Before assuming his present position in 1977 he was assistant to the director and lobbyist for the Illinois Department of Corrections, and taught at St. Lawrence High School and Chicago State University.